# STATE OF CONNECTICUT

### **House of Representatives**

General Assembly

File No. 160

January Session, 2015

Substitute House Bill No. 6899

House of Representatives, March 23, 2015

The Committee on Children reported through REP. URBAN of the 43rd Dist., Chairperson of the Committee on the part of the House, that the substitute bill ought to pass.

# AN ACT EXPANDING GUARDIANSHIP OPPORTUNITIES FOR CHILDREN AND IMPLEMENTING PROVISIONS OF THE FEDERAL PREVENTING SEX TRAFFICKING AND STRENGTHENING FAMILIES ACT.

Be it enacted by the Senate and House of Representatives in General Assembly convened:

- Section 1. (NEW) (*Effective July 1, 2015*) (a) For purposes of this section:
- 3 (1) "Caregiver" means (A) a person who holds a license issued by
- 4 the Department of Children and Families to provide foster care, (B) a
- 5 person who has been approved to provide foster care by a child-
- 6 placing agency licensed pursuant to section 17a-149 of the general
- 7 statutes, (C) a relative or fictive kin caregiver, as defined in section 17a-
- 8 114 of the general statutes, as amended by this act, or (D) an operator
- 9 or official of a child-placing agency licensed pursuant to section 17a-
- 10 149 of the general statutes in which a child has been placed;
- 11 (2) "Reasonable and prudent parent standard" means the standard
- 12 characterized by careful and sensible parental decisions that maintain

the health, safety and best interests of a child;

- (3) "Normal childhood activities" means extracurricular, enrichment and social activities that may include, but not be limited to, overnight activities outside the direct supervision of the caregiver for periods of up to seventy-two hours; and
- (4) "Age appropriate or developmentally appropriate" means (A) activities or items that are generally accepted as suitable for children of the same chronological age or maturity level or that are determined to be developmentally appropriate for a child based on the cognitive, emotional, physical and behavioral capacities that are typical for an age or age group; or (B) in the case of a specific child, activities or items that are suitable for such child based on such child's cognitive, emotional, physical and behavioral capacities.
- (b) A caregiver shall have the authority, without prior approval of the department, Court of Probate or Superior Court, to allow a child in his or her care that is the subject of a service plan or safety plan to participate in normal childhood activities that are age appropriate or developmentally appropriate for such child based on a reasonable and prudent parent standard, provided such activities comply with provisions included in any existing service plan or safety plan established by the department or court order. The Commissioner of Children and Families may, upon written request from a caregiver, approve a child in the care of such caregiver to participate in normal childhood activities that deviate from an existing service plan or safety plan established by the department or court order.
  - (c) (1) A representative of the department shall document the child's interest in and pursuit of normal childhood activities during regular home visits and document the child's participation in normal childhood activities that are age appropriate or developmentally appropriate in such child's service plan or safety plan.
    - (2) A representative of the department shall document a child's interest in and pursuit of normal childhood activities that are age

appropriate or developmentally appropriate during regular meetings with the parents of such child. A representative of the department shall communicate to the caregiver of such child the opinions of the parents of such child regarding the child's participation in normal childhood activities so that the caregiver may consider the opinions of the parents of such child in the provision of care to the child.

- (d) The department, caregiver, child-placing agency or child care facility, as defined in section 17a-93 of the general statutes, or any other private entity under contract with the state shall not be liable for any injury to a child that occurs as a result of a caregiver allowing a child to participate in normal childhood activities pursuant to subsection (b) of this section, unless the acts or omissions of the department, caregiver, child-placing agency or child care facility or any other private entity under contract with the state that cause such injury constitute gross, wilful or wanton negligence. The provisions of this subsection shall not be construed to remove or limit any existing liability protection afforded by law.
- (e) Any private entity that contracts with the department to provide placement services to children in the legal custody of the department shall have policies consistent with this section. Policies that are not consistent with this section include those that are incompatible with, contradictory to or more restrictive than those provided in this section.
- Sec. 2. Subsection (d) of section 17a-11 of the general statutes is repealed and the following is substituted in lieu thereof (*Effective July* 1, 2015):
  - (d) (1) Ten months after admitting a child or youth on a voluntary basis and annually thereafter if the child or youth remains in the custody of the commissioner and remains placed (A) in a foster home licensed pursuant to section 17a-114, as amended by this act, (B) in a foster home approved by a child-placing agency licensed pursuant to section 17a-149, or (C) in a facility licensed pursuant to section 17a-145, as amended by this act, the commissioner shall file a motion for review of a permanency plan. A hearing on such motion shall be held not later

than thirty days after the filing of such motion. The court shall provide notice to the child or youth and such child's or youth's parent or guardian of the time and place of the hearing on such motion not less than ten days prior to the date of such hearing.

- (2) At a permanency hearing held in accordance with the provisions of subdivision (1) of this subsection, the court shall approve a permanency plan that is in the best interests of the child or youth and takes into consideration the child's or youth's need for permanency. The health and safety of the child or youth shall be of paramount concern in formulating such plan. At such hearing, the court shall consider among other things: (A) The appropriateness of the department's plan for service to the child or youth and his or her family; (B) the treatment and support services that have been offered and provided to the child or youth to strengthen and reunite the family; (C) if return home is not likely for the child or youth, the efforts that have been made or should be made to evaluate and plan for other modes of care; and (D) any further efforts which have been or will be made to promote the best interests of the child or youth.
- (3) The permanency plan <u>approved</u> pursuant to subdivision (2) of this subsection may include the goal of (A) placement of the child or youth with the parent or guardian, (B) transfer of guardianship, (C) [long-term foster care with a relative licensed as a foster parent or certified as a relative caregiver, (D)] termination of parental rights and adoption, or [(E)] (D) for a youth, such other planned permanent living arrangement ordered by the court, provided the commissioner has documented a compelling reason why it would not be in the best interest of the [child or] youth for the permanency plan to include the goals in subparagraphs (A) to [(D)] (C), inclusive, of this subdivision. Such other planned permanent living arrangement may include, but not be limited to, placement of a [child or] youth in an independent living program or long-term foster care with an identified foster parent.
  - (4) At a permanency hearing, the court shall review the status of the

child or youth and the progress being made to implement the permanency plan, determine a timetable for attaining the permanency prescribed by the plan and determine whether the commissioner has made reasonable efforts to achieve the permanency plan. At the conclusion of the hearing, the court may: (A) Direct that the services being provided, or the placement of the child or youth and reunification efforts, be continued if the court, after hearing, determines that continuation of the child or youth in services or placement is in the child's or youth's best interests, or (B) direct that the child's or youth's best interest.

- (5) If the permanency plan for a youth includes the goal of such other planned permanent living arrangement pursuant to subparagraph (D) of subdivision (3) of this subsection, the department shall document for the court: (A) The manner and frequency of efforts made by the department to return the youth home or to secure placement for the youth with a fit and willing relative, legal guardian or adoptive parent; and (B) the steps the department has taken to ensure (i) the youth's foster family home or child care institution is following a reasonable and prudent parent standard, as defined in section 1 of this act; and (ii) the youth has regular opportunities to engage in age appropriate and developmentally appropriate activities, as defined in section 1 of this act.
- (6) If the permanency plan for a youth includes the goal of such other planned permanent living arrangement pursuant to subparagraph (D) of subdivision (3) of this subsection, the court shall (A) ask the youth about his or her desired permanency outcome; (B) make a judicial determination that, as of the date of hearing, such other planned permanent living arrangement is the best permanency plan for the youth; and (C) document the compelling reasons why it is not in the best interest of the youth to return home or to be placed with a fit and willing relative, legal guardian or adoptive parent.
- Sec. 3. Subsection (c) of section 17a-111b of the general statutes is

repealed and the following is substituted in lieu thereof (*Effective July* 145 1, 2015):

- (c) If the court determines that such efforts are not required, the court shall, at such hearing or at a hearing held not later than thirty days after such determination, approve a permanency plan for such child. The plan may include (1) adoption and a requirement that the commissioner file a petition to terminate parental rights, (2) [long-term foster care with a relative licensed as a foster parent or certified as a relative caregiver, (3)] transfer of guardianship, or [(4)] (3) for a youth, such other planned permanent living arrangement as may be ordered by the court, provided the commissioner has documented a compelling reason why it would not be in the best interests of the [child] youth for the permanency plan to include one of the options set forth in [subdivisions (1) to (3), inclusive,] subdivision (1) or (2) of this subsection. The [child's] youth's health and safety shall be of paramount concern in formulating such plan. If the permanency plan for a youth includes such other planned permanent living arrangement pursuant to subdivision (3) of this subsection, the provisions of subdivisions (3) to (5), inclusive, of subsection (k) of section 46b-129, as amended by this act, shall be applicable.
- Sec. 4. Subsection (k) of section 46b-129 of the general statutes is repealed and the following is substituted in lieu thereof (*Effective July* 1, 2015):
  - (k) (1) Nine months after placement of the child or youth in the care and custody of the commissioner pursuant to a voluntary placement agreement, or removal of a child or youth pursuant to section 17a-101g or an order issued by a court of competent jurisdiction, whichever is earlier, the commissioner shall file a motion for review of a permanency plan if the child or youth has not reached his or her eighteenth birthday. Nine months after a permanency plan has been approved by the court pursuant to this subsection or subdivision (5) of subsection (j) of this section, the commissioner shall file a motion for review of the permanency plan. Any party seeking to oppose the

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commissioner's permanency plan, including a relative of a child or youth by blood or marriage who has intervened pursuant to subsection (d) of this section and is licensed as a foster parent for such child or youth or is vested with such child's or youth's temporary custody by order of the court, shall file a motion in opposition not later than thirty days after the filing of the commissioner's motion for review of the permanency plan, which motion shall include the reason therefor. A permanency hearing on any motion for review of the permanency plan shall be held not later than ninety days after the filing of such motion. The court shall hold evidentiary hearings in connection with any contested motion for review of the permanency plan and credible hearsay evidence regarding any party's compliance with specific steps ordered by the court shall be admissible at such evidentiary hearings. The commissioner shall have the burden of proving that the proposed permanency plan is in the best interests of the child or youth. After the initial permanency hearing, subsequent permanency hearings shall be held not less frequently than every twelve months while the child or youth remains in the custody of the Commissioner of Children and Families or, if the youth is over eighteen years of age, while the youth remains in voluntary placement with the department. The court shall provide notice to the child or youth, the parent or guardian of such child or youth, and any intervenor of the time and place of the court hearing on any such motion not less than fourteen days prior to such hearing.

(2) At a permanency hearing held in accordance with the provisions of subdivision (1) of this subsection, the court shall approve a permanency plan that is in the best interests of the child or youth and takes into consideration the child's or youth's need for permanency. The child's or youth's health and safety shall be of paramount concern in formulating such plan. Such permanency plan may include the goal of (A) revocation of commitment and reunification of the child or youth with the parent or guardian, with or without protective supervision; (B) transfer of guardianship or permanent legal guardianship; (C) [long-term foster care with a relative licensed as a foster parent; (D)] filing of termination of parental rights and adoption;

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or [(E)] (D) for a youth, another planned permanent living arrangement ordered by the court, provided the Commissioner of Children and Families has documented a compelling reason why it would not be in the best interests of the child or youth for the permanency plan to include the goals in subparagraphs (A) to [(D)] (C), inclusive, of this subdivision. Such other planned permanent living arrangement may include, but not be limited to, placement of a [child or] youth in an independent living program or long term foster care with an identified foster parent.

(3) If the permanency plan for a youth includes the goal of another planned permanent living arrangement pursuant to subparagraph (D) of subdivision (2) of this subsection or subdivision (3) of subsection (c) of section 17a-111b, as amended by this act, the department shall document for the court: (A) The manner and frequency of efforts made by the department to return the youth home or to secure placement for the youth with a fit and willing relative, legal guardian or adoptive parent; and (B) the steps the department has taken to ensure (i) the youth's foster family home or child care institution is following a reasonable and prudent parent standard, as defined in section 1 of this act; and (ii) the youth has regular opportunities to engage in age appropriate and developmentally appropriate activities, as defined in section 1 of this act.

[(3)] (4) At a permanency hearing held in accordance with the provisions of subdivision (1) of this subsection, the court shall (A) ask the child or youth about his or her desired permanency outcome, (B) review the status of the child [,] or youth, (C) review the progress being made to implement the permanency plan, (D) determine a timetable for attaining the permanency plan, (E) determine the services to be provided to the parent if the court approves a permanency plan of reunification and the timetable for such services, and (F) determine whether the commissioner has made reasonable efforts to achieve the permanency plan. The court may revoke commitment if a cause for commitment no longer exists and it is in the best interests of the child or youth.

(5) If the permanency plan for a youth includes the goal of another planned permanent living arrangement pursuant to subparagraph (D) of subdivision (2) of this subsection, the court shall (A) ask the youth about his or her desired permanency outcome; (B) make a judicial determination that, as of the date of hearing, another planned permanent living arrangement is the best permanency plan for the youth; and (C) document the compelling reasons why it is not in the best interest of the youth to return home or to be placed with a fit and willing relative, legal guardian or adoptive parent.

[(4)] (6) If the court approves the permanency plan of adoption: (A) The Commissioner of Children and Families shall file a petition for termination of parental rights not later than sixty days after such approval if such petition has not previously been filed; (B) the commissioner may conduct a thorough adoption assessment and child-specific recruitment; and (C) the court may order that the child be photo-listed within thirty days if the court determines that such photo-listing is in the best interests of the child. As used in this subdivision, "thorough adoption assessment" means conducting and documenting face-to-face interviews with the child, foster care providers and other significant parties and "child specific recruitment" means recruiting an adoptive placement targeted to meet the individual needs of the specific child, including, but not limited to, use of the media, use of photo-listing services and any other in-state or out-of-state resources that may be used to meet the specific needs of the child, unless there are extenuating circumstances that indicate that such efforts are not in the best interests of the child.

- Sec. 5. Section 46b-141 of the general statutes is repealed and the following is substituted in lieu thereof (*Effective July 1, 2015*):
- (a) (1) Except as otherwise limited by subsection (i) of section 46b-140 and subdivision (2) of this subsection, commitment of children convicted as delinquent by the Superior Court to the Department of Children and Families shall be for (A) an indeterminate time up to a maximum of eighteen months, or (B) when so convicted for a serious

juvenile offense, up to a maximum of four years at the discretion of the court, unless extended as hereinafter provided.

- (2) Commitment of children convicted as delinquent by the Superior Court to the Department of Children and Families shall terminate when the child attains the age of twenty.
- (b) The Commissioner of Children and Families may file a motion for an extension of the commitment as provided in subparagraph (A) of subdivision (1) of subsection (a) of this section beyond the eighteenmonth period on the grounds that such extension is for the best interest of the child or the community. The court shall give notice to the parent or guardian and to the child at least fourteen days prior to the hearing upon such motion. The court may, after hearing and upon finding that such extension is in the best interest of the child or the community, continue the commitment for an additional period of not more than eighteen months, except that such additional period shall not continue beyond the date the child attains the age of twenty. Not later than twelve months after a child is committed to the Department of Children and Families in accordance with subparagraph (A) of subdivision (1) of subsection (a) of this section, the court shall hold a permanency hearing in accordance with subsection (d) of this section. After the initial permanency hearing, subsequent permanency hearings shall be held not less frequently than every twelve months while the child remains committed to the Department of Children and Families.
- (c) The court shall hold a permanency hearing in accordance with subsection (d) of this section for each child convicted as delinquent for a serious juvenile offense as provided in subparagraph (B) of subdivision (1) of subsection (a) of this section within twelve months of commitment to the Department of Children and Families and every twelve months thereafter if the child remains committed to the Department of Children and Families. Such hearing may include the submission of a motion to the court by the commissioner to either (1) modify such commitment, or (2) extend the commitment beyond such four-year period on the grounds that such extension is for the best

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interest of the child or the community. The court shall give notice to the parent or guardian and to the child at least fourteen days prior to the hearing upon such motion. The court, after hearing, may modify such commitment or, upon finding that such extension is in the best interest of the child or the community, continue the commitment for an additional period of not more than eighteen months.

- (d) At least sixty days prior to each permanency hearing required pursuant to subsection (b) or (c) of this section, the Commissioner of Children and Families shall file a permanency plan with the court. At each permanency hearing, the court shall review and approve a permanency plan that is in the best interest of the child and takes into consideration the child's need for permanency. Such permanency plan may include the goal of: (1) Revocation of commitment and placement of the child with the parent or guardian, (2) transfer of guardianship, (3) [permanent placement with a relative, (4)] adoption, or [(5)] (4) for any youth, such other planned permanent living arrangement ordered by the court, provided the Commissioner of Children and Families has documented a compelling reason why it would not be in the best interest of the child for the permanency plan to include the goals in subdivisions (1) to [(4)] (3), inclusive, of this subsection. Such other planned permanent living arrangement may include, but not be limited to, placement of the [child] youth in an independent living program. At any such permanency hearing, the court shall also determine whether the Commissioner of Children and Families has made reasonable efforts to achieve the permanency plan.
- (e) (1) If the permanency plan for a youth includes such other planned permanent living arrangement pursuant to subdivision (4) of subsection (d) of this section, the department shall document for the court: (A) The manner and frequency of efforts made by the department to return the youth home or secure a placement for the youth with a fit and willing relative, legal guardian or an adoptive parent; and (B) the steps the department has taken to ensure that (i) the youth's foster family home or child care institution is following a reasonable and prudent parent standard, as defined in section 1 of this

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act; and (ii) the youth has regular, ongoing opportunities to engage in
age appropriate or developmentally appropriate activities, as defined
in section 1 of this act.

- (2) At any such permanency hearing in which the plan for a youth is such other planned permanent living arrangement pursuant to subdivision (4) of subsection (d) of this section, the court shall (A) ask the youth about his or her desired permanency outcome; (B) make a judicial determination that, as of the date of hearing, such other planned permanent living arrangement is the best permanency plan for the youth; and (C) document the compelling reasons why it is not in the best interest of the youth to return home or to be placed with a fit and willing relative, legal guardian or adoptive parent.
- [(e)] (f) All other commitments of delinquent, mentally deficient or mentally ill children by the court pursuant to the provisions of section 46b-140 may be for an indeterminate time, except that no such commitment may be ordered or continued for any child who has attained the age of twenty. Commitments may be reopened and terminated at any time by said court, provided the Commissioner of Children and Families shall be given notice of such proposed reopening and a reasonable opportunity to present the commissioner's views thereon. The parents or guardian of such child may apply not more than twice in any calendar year for such reopening and termination of commitment. Any order of the court made under the provisions of this section shall be deemed a final order for purposes of appeal, except that no bond shall be required and no costs shall be taxed on such appeal.
- Sec. 6. Section 17a-114 of the general statutes is repealed and the following is substituted in lieu thereof (*Effective July 1, 2015*):
- (a) As used in this section, (1) "approval" means a person has been approved to provide foster care by a child-placing agency licensed pursuant to section 17a-149, (2) "licensed" means a person holds a license to provide foster care issued by the Department of Children and Families, [to provide foster care, including foster care of a specific

child, and "special study foster parent"] (3) "fictive kin caregiver" means a person who is twenty-one years of age or older and [who does not hold a license issued] who is unrelated to a child by birth, adoption or marriage but who has an emotionally significant relationship with such child amounting to a familial relationship and who is not approved or licensed to provide foster care by the Department of Children and Families, [to provide foster care] and (4) "regular unsupervised access" means periodic interaction with a child in the home for purposes of unsupervised child care, medical or other services to the child.

- (b) (1) No child in the custody of the Commissioner of Children and Families shall be placed in foster care with any person, unless (A) such person is licensed for that purpose by the department or the Department of Developmental Services pursuant to the provisions of section 17a-227, [or] (B) such person's home is approved by a child placing agency licensed by the commissioner pursuant to section 17a-149, or (C) such person has received approval as provided in this section. Any person licensed by the department may be a prospective adoptive parent. The commissioner shall adopt regulations, in accordance with the provisions of chapter 54, to establish the licensing procedures and standards.
- (2) The commissioner shall require each applicant for licensure <u>or approval</u> pursuant to this section and any person sixteen years of age or older living in the household of such applicant to submit to state and national criminal history records checks prior to issuing a license <u>or approval</u> to such applicant to accept placement of a child. Such criminal history records checks shall be conducted in accordance with section 29-17a. The commissioner shall also check the state child abuse registry established pursuant to section 17a-101k for the name of such applicant and for the name of any person sixteen years of age or older living in the household of such applicant.
- 410 (3) The commissioner, at his or her discretion, may require any 411 person sixteen years of age or older, who is not living in the household

but who has regular unsupervised access to a child in the home of an applicant for licensure or approval, to submit to state and national criminal history records checks prior to issuing a license or approval to such applicant to accept placement of a child. Such criminal history records checks shall be conducted in accordance with section 29-17a. The commissioner may also check the state child abuse registry established pursuant to section 17a-101k for the name of any person sixteen years of age or older who is not living in the household but who has regular unsupervised access to a child.

- (4) The commissioner shall require each individual licensed or approved pursuant to this section and any person sixteen years of age or older living in the household of such individual to submit to state and national criminal history records checks prior to renewing a license or approval for any individual providing foster care.
- (5) The commissioner, at his or her discretion, may require any person sixteen years of age or older who is not living in the household but who has regular unsupervised access to a child in the home of any individual licensed or approved pursuant to this section to submit to state and national criminal history records checks prior to renewing a license or approval for such individual providing foster care.
- (c) Notwithstanding the requirements of subsection (b) of this section, the commissioner may place a child with a relative [who is not licensed, a nonrelative, if such child's sibling who is related to the caregiver is also placed with such caregiver or with a special study foster parent] or fictive kin caregiver who has not been issued a license or approval, when such placement is in the best interests of the child, provided a satisfactory home visit is conducted, a basic assessment of the family is completed and such relative [, nonrelative or special study foster parent] or fictive kin caregiver attests that such relative [, nonrelative or special study foster parent] or fictive kin caregiver and any adult living within the household has not been convicted of a crime or arrested for a felony against a person, for injury or risk of injury to or impairing the morals of a child, or for the possession, use

or sale of a controlled substance. Any such relative [, nonrelative or special study foster parent] or fictive kin caregiver who accepts placement of a child shall be subject to licensure by the commissioner, pursuant to regulations adopted by the commissioner in accordance with the provisions of chapter 54 to implement the provisions of this section. The commissioner may grant a waiver from such regulations, including any standard regarding separate bedrooms or room-sharing arrangements, for a child placed with a relative or fictive kin caregiver, on a case-by-case basis, if such placement is otherwise in the best interests of such child, provided no procedure or standard that is safety-related may be so waived. The commissioner shall document, in writing, the reason for granting any waiver from such regulations. [For purposes of this subsection, "sibling" includes a stepbrother, stepsister, half-brother or half-sister.]

- (d) Any individual who has been licensed or received approval to provide foster care and any relative or fictive kin caregiver shall apply a reasonable and prudent parent standard, as defined in subsection (a) of section 1 of this act, on behalf of the child.
- Sec. 7. Section 17a-145 of the general statutes is repealed and the following is substituted in lieu thereof (*Effective July 1, 2015*):
  - (a) No person or entity shall care for or board a child without a license obtained from the Commissioner of Children and Families, except: (1) When a child has been placed by a person or entity holding a license from the commissioner; (2) any residential educational institution exempted by the State Board of Education under the provisions of section 17a-152; (3) residential facilities licensed by the Department of Developmental Services pursuant to section 17a-227; (4) facilities providing child day care services, as defined in section 19a-77; or (5) any home that houses students participating in a program described in subparagraph (B) of subdivision (8) of section 10a-29. The person or entity seeking a child care facility license shall file with the commissioner an application for a license, in such form as the commissioner furnishes, stating the location where it is proposed to

care for such child, the number of children to be cared for, in the case of a corporation, the purpose of the corporation and the names of its chief officers and of the actual person responsible for the child. The Commissioner of Children and Families is authorized to fix the maximum number of children to be boarded and cared for in any such home or institution or by any person or entity licensed by the commissioner. If the population served at any facility, institution or home operated by any person or entity licensed under this section changes after such license is issued, such person or entity shall file a new license application with the commissioner, and the commissioner shall notify the chief executive officer of the municipality in which the facility is located of such new license application, except that no confidential client information may be disclosed.

- (b) Each person or entity licensed by the commissioner pursuant to subsection (a) of this section shall designate an on-site staff member who shall apply a reasonable and prudent parent standard, as defined in subsection (a) of section 1 of this act, on behalf of the child.
- Sec. 8. Section 17a-117 of the general statutes is repealed and the following is substituted in lieu thereof (*Effective July 1, 2015*):
  - (a) The Department of Children and Families may, and is encouraged to contract with child-placing agencies to arrange for the adoption of children who are free for adoption. If (1) a child for whom adoption is indicated, cannot, after all reasonable efforts consistent with the best interests of the child, be placed in adoption through existing sources because the child is a special needs child, and (2) the adopting family meets the standards for adoption which any other adopting family meets, the Commissioner of Children and Families shall, before adoption of such child by such family, certify such child as a special needs child and, after adoption, provide one or more of the following subsidies for the adopting parents: (A) A special-need subsidy, which is a lump sum payment paid directly to the person providing the required service, to pay for an anticipated expense resulting from the adoption when no other resource is available for

such payment; or (B) a periodic subsidy which is a payment to the adopting family; and (C) in addition to the subsidies granted under this subsection, any medical benefits which are being provided prior to final approval of the adoption by the superior court for juvenile matters or the Court of Probate in accordance with the fee schedule and payment procedures under the state Medicaid program administered by the Department of Social Services shall continue as long as the child qualifies as a dependent of the adoptive parent under the provisions of the Internal Revenue Code. The amount of a periodic subsidy shall not exceed the current costs of foster maintenance care.

- (b) A medical subsidy may continue until the child reaches twenty-one years of age. A periodic subsidy may continue until the child reaches age eighteen, except such periodic subsidy may continue for a child who is at least eighteen years of age but less than twenty-one years of age, provided: (1) The adoption was finalized on or after October 1, 2013, (2) the child was sixteen years of age or older at the time the adoption was finalized, and (3) the child is (A) enrolled in a full-time approved secondary education program or an approved program leading to an equivalent credential; (B) enrolled full time in an institution that provides postsecondary or vocational education; or (C) participating full time in a program or activity approved by the commissioner that is designed to promote or remove barriers to employment. The commissioner, in his or her discretion, may waive the provision of full-time enrollment or participation based on compelling circumstances.
- (c) The periodic subsidy is subject to review by the commissioner as provided in section 17a-118, as amended by this act.
  - (d) Requests for subsidies after a final approval of the adoption by the superior court for juvenile matters or the Court of Probate may be considered at the discretion of the commissioner for conditions resulting from or directly related to the totality of circumstances surrounding the child prior to placement in adoption. A written certification of the need for a subsidy shall be made by the

544 commissioner in each case and the type, amount and duration of the 545 subsidy shall be mutually agreed to by the commissioner and the 546 adopting parents prior to the entry of such decree. Any subsidy 547 decision by the commissioner may be appealed by a licensed 548 child-placing agency or the adopting parent or parents to the 549 [Adoption] Subsidy Review Board established under subsection (e) of 550 this section. The commissioner shall adopt regulations establishing the 551 procedures for determining the amount and the need for a subsidy.

- (e) There is established [an Adoption] a Subsidy Review Board to hear appeals under this section, section 17a-118, as amended by this act, and section 17a-120, as amended by this act. The board shall consist of the Commissioner of Children and Families, or the commissioner's designee, and a [licensed] representative of a child-placing agency and an adoptive parent appointed by the Governor. The Governor shall appoint an alternate [licensed] representative of a child-placing agency and an alternate adoptive parent. Such alternative members shall, when seated, have all the powers and duties set forth in this section and sections 17a-118, [and] as amended by this act, 17a-120, as amended by this act, and 17a-126, as amended by this act. Whenever an alternate member serves in place of a member of the board, such alternate member shall represent the same interest as the member in whose place such alternative member serves. All decisions of the board shall be based on the best interest of the child. Appeals under this section shall be in accordance with the provisions of chapter 54.
- Sec. 9. Subsection (a) of section 17a-118 of the general statutes is repealed and the following is substituted in lieu thereof (*Effective July* 571 1, 2015):
  - (a) There shall be a biennial review of the subsidy for a child under eighteen years of age and an annual review for a child who is at least eighteen years of age but less than twenty-one years of age. Such reviews shall be conducted by the Commissioner of Children and Families. The adoptive parents shall, at the time of such review, submit

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a sworn statement that the condition which caused the child to be certified as a special needs child or a related condition continues to exist or has reoccurred and that the adoptive parent or parents are still legally responsible for the support of the child and that the child is receiving support from the adoptive family. A child who is at least eighteen years of age but less than twenty-one years of age shall continue to receive an adoption subsidy, pursuant to section 17a-117, as amended by this act, provided his or her adoptive parent submits, at the time of the review, a sworn statement that the child is (1) enrolled in a full-time approved secondary education program or an approved program leading to an equivalent credential; (2) enrolled full time in an institution that provides postsecondary or vocational education; or (3) participating full time in a program or activity approved by the commissioner that is designed to promote or remove barriers to employment. The commissioner, in his or her discretion, may waive the provision of full-time enrollment or participation based on compelling circumstances. If the subsidy is to be terminated or reduced by the commissioner, notice of such proposed reduction or termination shall be given, in writing, to the adoptive parents and such adoptive parents shall, at least thirty days prior to the imposition of said reduction or termination, be given a hearing before the [Adoption] Subsidy Review Board. If such an appeal is taken, the subsidy shall continue without modification until the final decision of the [Adoption] Subsidy Review Board.

Sec. 10. Subsection (b) of section 17a-120 of the general statutes is repealed and the following is substituted in lieu thereof (*Effective July* 1, 2015):

(b) There shall be an annual review of the medical expense subsidy set forth in subsection (a) of this section by the Commissioner of Children and Families. If, upon such annual review, the commissioner determines that the child continues to have a condition for which the subsidy was granted or has medical conditions related to such condition, and that the adoptive parent or parents are still legally responsible for the support of the child and that the child is receiving

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support from the adoptive family, the commissioner shall not terminate or reduce such subsidy. If the condition is corrected and conditions related to it no longer exist, or if the adoptive parent or parents are no longer legally responsible for the support of the child or if the child is no longer receiving any support from the adoptive family, the commissioner may reduce or terminate eligibility for such subsidy. If, following such reduction or termination, such condition or related conditions reoccur, the adopting or adoptive parent or parents may reapply for such subsidy. Upon receipt of such application and determination that such condition or related conditions have reoccurred, the commissioner shall grant such subsidy provided the adoptive parent or parents are still legally responsible for the support of the child or the child is receiving support from the adoptive family. If the subsidy is to be reduced or terminated by said commissioner, notice of such proposed reduction or termination shall be given, in writing, to the adoptive parent or parents and such adoptive parent or parents shall, at least thirty days prior to the imposition of said reduction or termination, be given a hearing before the [Adoption] Subsidy Review Board. If such an appeal is taken, the subsidy shall continue without modification or termination until the final decision of the [Adoption] Subsidy Review Board. Eligibility for such subsidy may continue until the child's twenty-first birthday if the condition that caused the child to be certified as a special needs child or related conditions continue to exist or have reoccurred and the child continues to qualify as a dependent of the legal adoptive parent under the Internal Revenue Code. In no case shall the eligibility for such subsidy continue beyond the child's twenty-first birthday.

- Sec. 11. Section 17a-126 of the general statutes is repealed and the following is substituted in lieu thereof (*Effective July 1, 2015*):
- (a) As used in this section, (1) ["relative caregiver" means] "caregiver" means (A) a fictive kin caregiver, as defined in section 17a-114, as amended by this act, who is caring for a child, or (B) a person who is a licensed foster care provider pursuant to section 17a-114, as amended by this act, and is caring for a child who is related to such

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person, because the parent of the child has died or become otherwise unable to care for the child for reasons that make reunification with the parent and adoption not viable options within the foreseeable future, and (2) "commissioner" means the Commissioner of Children and Families.

- (b) The commissioner shall establish a program of subsidized guardianship for the benefit of children [in foster care] who have been in foster care for not less than six consecutive months and who have been living with [relative] (1) caregivers, [who are licensed foster care providers pursuant to section 17a-114, and who have been in foster care for not less than six consecutive months] or (2) foster care providers who have been approved to provide foster care by a child-placing agency licensed pursuant to section 17a-149. A [relative] caregiver may request a guardianship subsidy from the commissioner.
- (c) If a [relative] caregiver who is receiving a guardianship subsidy for a [related] child is also caring for the child's sibling, [who is not related to the caregiver,] the commissioner shall provide a guardianship subsidy to such [relative] caregiver in accordance with regulations adopted by the commissioner pursuant to subsection (e) of this section. For purposes of this subsection, "child's sibling" includes a stepbrother, stepsister, a half-brother or a half-sister.
- (d) The commissioner shall provide the following subsidies under the subsidized guardianship program in accordance with this section and the regulations adopted pursuant to subsection (e) of this section: (1) A special-need subsidy, which shall be a lump sum payment for one-time expenses resulting from the assumption of care of the child and shall not exceed two thousand dollars; and (2) a medical subsidy comparable to the medical subsidy to children in the subsidized adoption program. The subsidized guardianship program shall also provide a monthly subsidy on behalf of the child payable to the [relative] caregiver that is based on the circumstances of the [relative] caregiver and the needs of the child and shall not exceed the foster care maintenance payment that would have been paid on behalf of the

678 child if the child had remained in licensed foster care.

(e) The commissioner shall adopt regulations, in accordance with chapter 54, implementing the subsidized guardianship program established under this section. Such regulations shall include all federal requirements necessary to maximize federal reimbursement available to the state, including, but not limited to, (1) eligibility for the program, (2) the maximum age at which a child is no longer eligible for a guardianship subsidy, including the maximum age, for purposes of claiming federal reimbursement under Title IV-E of the Social Security Act, at which a child is no longer eligible for a guardianship subsidy, and (3) a procedure for determining the types and amounts of the subsidies.

- (f) (1) At a minimum, the guardianship subsidy provided under this section shall continue until the child reaches the age of eighteen or the age of twenty-one if such child is in full-time attendance at a secondary school, technical school or college or is in a state accredited job training program or otherwise meets the criteria set forth in federal law.
- (2) A guardianship subsidy may be provided for a child, subject to the commissioner's annual review, through his or her twenty-first birthday, provided: (A) The transfer of guardianship to a successor guardian, as provided in subsection (i) of this section, was finalized on or after October 1, 2013; (B) the child was sixteen years of age or older when such transfer was finalized; and (C) the child is (i) enrolled in a full-time approved secondary education program or an approved program leading to an equivalent credential, (ii) enrolled full time in an institution that provides postsecondary or vocational education, or (iii) participating full time in a program or activity approved by the commissioner that is designed to promote or remove barriers to employment. The commissioner, in his or her discretion, may waive the provision of full-time enrollment or participation based on compelling circumstances. To receive a guardianship subsidy pursuant to this subsection, the guardian shall, at the time of the annual review, submit to the commissioner a sworn statement that the child is still

711 meeting the requirements of clause (i), (ii) or (iii) of subparagraph (C)

- of this subdivision, provided the commissioner, in his or her
- 713 discretion, may waive such requirements based on compelling
- 714 <u>circumstances.</u>

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- 715 (3) Annually, the subsidized guardian shall submit to the 716 commissioner a sworn statement that the child is still living with and 717 receiving support from the guardian. The parent of any child receiving 718 assistance through the subsidized guardianship program shall remain 719 liable for the support of the child as required by the general statutes.
- (g) A guardianship subsidy shall not be included in the calculation of household income in determining eligibility for benefits of the [relative] caregiver of the subsidized child or other persons living within the household of the [relative] caregiver.
  - (h) Payments for guardianship subsidies shall be made from moneys available from any source to the commissioner for child welfare purposes. The commissioner shall develop and implement a plan that: (1) Maximizes use of the subsidized guardianship program to decrease the number of children in the legal custody of the commissioner and to reduce the number of children who would otherwise be placed into nonrelative foster care when there is a [family member | caregiver willing to provide care; (2) maximizes federal reimbursement for the costs of the subsidized guardianship program, provided whatever federal maximization method is employed shall not result in the [relative] caregiver of a child being subject to work requirements as a condition of receipt of benefits for the child or the benefits restricted in time or scope other than as specified in subsection (c) of this section; and (3) ensures necessary transfers of funds between agencies and interagency coordination in program implementation. The commissioner shall seek all federal waivers and reimbursement as are necessary and appropriate to implement this plan.
  - (i) In the case of the death, severe disability or serious illness of a [relative] caregiver who is receiving a guardianship subsidy, the commissioner may transfer the guardianship subsidy to a [new

744 relative caregiver who meets the Department of Children and Families

- foster care safety requirements and] successor guardian who meets the
- 746 <u>department's foster care safety requirements if such successor</u>
- 747 guardian has been identified in the subsidy agreement, or an
- 748 <u>addendum thereto, and such successor guardian</u> is appointed as legal
- 749 guardian by a court of competent jurisdiction.
- 750 (j) Nothing in this section shall prohibit the commissioner from
- 751 continuing to pay guardianship subsidies to those relative caregivers
- 752 who entered into written subsidy agreements with the Department of
- 753 Children and Families prior to October 5, 2009.
- 754 (k) Not less than thirty days prior to the termination or reduction of
- 755 <u>a guardianship subsidy, the commissioner shall (1) provide written</u>
- 756 <u>notice of such reduction or termination to the caregiver receiving such</u>
- 757 <u>subsidy, and (2) provide such caregiver with a hearing before the</u>
- 758 <u>Subsidy Review Board. If such an appeal is taken, the subsidy shall</u>
- 759 continue without modification until the final decision of the Subsidy
- 760 Review Board.
- Sec. 12. Section 17a-10b of the general statutes is repealed and the
- 762 following is substituted in lieu thereof (*Effective July 1, 2015*):
- 763 (a) Notwithstanding the provisions of section 17a-28, as amended
- 764 by this act, if the Commissioner of Children and Families removes a
- 765 child from the custody of a parent, the commissioner shall [use best
- 766 efforts] make a reasonable effort to identify and [notify the
- grandparents of the child not later than fifteen days after the child is
- 768 removed from the home. A grandparent may provide contact
- information to the commissioner for the purposes of such notice if the
- 770 child is the subject of an investigation by the commissioner or has
- been, or is under, the care or supervision of the commissioner] <u>provide</u>
- notice, not later than thirty days after the child is removed from the
- home, to the following relatives: (1) Each grandparent of the child, (2)
- each parent of any sibling of the child, provided such parent has legal
- custody of such sibling, and (3) any other adult relative of the child by
- 776 <u>blood or marriage. For purposes of this subsection, "sibling" includes a</u>

stepbrother, stepsister, half-brother, half-sister and any individual who would have been considered a sibling of the child under state law except for a termination or other disruption of parental rights, including, but not limited to, the death of a parent.

(b) The notice provided pursuant to subsection (a) of this section shall include: (1) A statement that the child has been removed from the custody of a parent; (2) a summary of relative's rights under federal and state law to participate in the care and placement of the child, including any options that may be deemed waived through failure to respond to such notice; (3) a description of the requirements to become licensed or approved as a foster family home and the additional services and supports that are available for a child placed in such home; and (4) a description of how the caregiver of the child may subsequently enter into an agreement with the department to receive subsidies for the provision of foster care.

Sec. 13. Section 17a-114b of the general statutes is repealed and the following is substituted in lieu thereof (*Effective July 1, 2015*):

The Commissioner of Children and Families, pursuant to the federal Child and Family Services Improvement and Innovation Act and the federal Preventing Sex Trafficking and Strengthening Families Act, shall request, annually, a free credit report on behalf of each [youth sixteen] child fourteen years of age or older who is in the custody of the commissioner and placed in foster care. Upon receipt of each credit report, the commissioner or a designee of the commissioner shall review the report for evidence of identity theft, as defined in section 53a-129a and provide a copy of the report to [the youth's] such child's attorney or guardian ad litem, if any. Upon receipt of the credit report, if feasible, such attorney or guardian ad litem shall review the report for evidence of identity theft, as defined in section 53a-129a, and, in conjunction with the commissioner or designee, shall assist [the youth] such child in interpreting such report and resolving any inaccuracies contained in such report. If the commissioner or the commissioner's designee finds evidence of identity theft, not later than five business

days after receipt of the credit report, the commissioner shall report such findings to the office of the Chief State's Attorney.

- 812 Sec. 14. (NEW) (Effective July 1, 2015) The Department of Children 813 and Families shall report any missing or abducted child who was 814 committed to the custody of the commissioner to the law enforcement 815 authority having jurisdiction over the geographical area from which 816 the child was reported missing or was abducted. The department shall 817 make such report immediately, but in no case later than twenty-four 818 hours after the child is determined to be missing or abducted, to the 819 Federal Bureau of Investigation's National Crime Information Center 820 and to the National Center for Missing and Exploited Children.
- Sec. 15. Subsection (a) of section 17a-15 of the general statutes is repealed and the following is substituted in lieu thereof (*Effective July* 1, 2015):
- 824 (a) The commissioner shall prepare and maintain a written <u>case</u> plan 825 for care, treatment and permanent placement of every child under the 826 commissioner's supervision, which shall include, but not be limited to, 827 a diagnosis of the problems of each child, the proposed plan of 828 treatment services and temporary placement and a goal for permanent 829 placement of the child, which may include reunification with the 830 parent, [long-term foster care with an identified individual,] transfer of 831 guardianship, [another planned permanent living arrangement, or] 832 adoption or, for a child sixteen years of age or older, another planned 833 permanent living arrangement. The child's health and safety shall be 834 the paramount concern in formulating the plan.
- Sec. 16. Subsection (g) of section 17a-28 of the general statutes is repealed and the following is substituted in lieu thereof (*Effective July* 1, 2015):
- (g) The department shall disclose records, subject to subsections (b) and (c) of this section, without the consent of the person who is the subject of the record, to:

(1) The person named in the record or such person's authorized representative, provided such disclosure shall be limited to information (A) contained in the record about such person or about such person's biological or adoptive minor child, if such person's parental rights to such child have not been terminated; and (B) identifying an individual who reported abuse or neglect of the person, including any tape recording of an oral report pursuant to section 17a-103, if a court determines that there is reasonable cause to believe the reporter knowingly made a false report or that the interests of justice require disclosure;

- (2) An employee of the department for any purpose reasonably related to the performance of such employee's duties;
  - (3) A guardian ad litem or attorney appointed to represent a child or youth in litigation affecting the best interests of the child or youth;
- (4) The Attorney General, any assistant attorney general or any other legal counsel retained to represent the department during the course of a legal proceeding involving the department or an employee of the department;
  - (5) The Child Advocate or the Child Advocate's designee;
  - (6) The Chief Public Defender or the Chief Public Defender's designee for purposes of ensuring competent representation by the attorneys with whom the Chief Public Defender contracts to provide legal and guardian ad litem services to the subjects of such records and for ensuring accurate payments for services rendered by such attorneys;
    - (7) The Chief State's Attorney or the Chief State's Attorney's designee for purposes of investigating or prosecuting (A) an allegation related to child abuse or neglect, (B) an allegation that an individual made a false report of suspected child abuse or neglect, or (C) an allegation that a mandated reporter failed to report suspected child abuse or neglect in accordance with section 17a-101a, provided such

prosecuting authority shall have access to records of a child charged with the commission of a delinquent act, who is not being charged with an offense related to child abuse, only while the case is being prosecuted and after obtaining a release;

- (8) A state or federal law enforcement officer for purposes of investigating (A) an allegation related to child abuse or neglect, (B) an allegation that an individual made a false report of suspected child abuse or neglect, or (C) an allegation that a mandated reporter failed to report suspected child abuse or neglect in accordance with section 17a-101a;
- (9) A foster or prospective adoptive parent, if the records pertain to a child or youth currently placed with the foster or prospective adoptive parent, or a child or youth being considered for placement with the foster or prospective adoptive parent, and the records are necessary to address the social, medical, psychological or educational needs of the child or youth, provided no information identifying a biological parent is disclosed without the permission of such biological parent;
  - (10) The Governor, when requested in writing in the course of the Governor's official functions, the Legislative Program Review and Investigations Committee, the joint standing committee of the General Assembly having cognizance of matters relating to human services, the joint standing committee of the General Assembly having cognizance of matters relating to the judiciary or the joint standing committee of the General Assembly having cognizance of matters relating to children, when requested in writing by any of such committees in the course of such committee's official functions, and upon a majority vote of such committee, provided no name or other identifying information is disclosed unless such information is essential to the gubernatorial or legislative purpose;
  - (11) The Office of Early Childhood for the purpose of (A) determining the suitability of a person to care for children in a facility licensed pursuant to section 19a-77, 19a-80 or 19a-87b; (B) determining

905 the suitability of such person for licensure; (C) an investigation 906 conducted pursuant to section 19a-80f; (D) notifying the Department of 907 Public Health when the Department of Children and Families places 908 an individual licensed or certified by the Department of Public Health 909 on the child abuse and neglect registry pursuant to section 17a-101k; or 910 (E) notifying the Department of Public Health when the Department of 911 Children and Families possesses information regarding a Department 912 of Public Health regulatory violation committed by an individual 913 licensed or certified by the Department of Public Health;

- (12) The Department of Developmental Services, to allow said department to determine eligibility, facilitate enrollment and plan for the provision of services to a child who is a client of said department and who is applying to enroll in or is enrolled in said department's voluntary services program. At the time that a parent or guardian completes an application for enrollment of a child in the Department of Developmental Services' voluntary services program, or at the time that said department updates a child's annual individualized plan of care, said department shall notify such parent or guardian that the Department of Children and Families may provide records to the Department of Developmental Services for the purposes specified in this subdivision without the consent of such parent or guardian;
- 926 (13) Any individual or entity for the purposes of identifying 927 resources that will promote the permanency plan of a child or youth 928 approved by the court pursuant to sections 17a-11, as amended by this 929 act, 17a-111b, as amended by this act, 46b-129, as amended this act, 930 and 46b-141, as amended by this act;
- [(13)] (14) A state agency that licenses or certifies an individual to educate or care for children or youth;
- [(14)] (15) A judge or employee of a probate court who requires access to such records in order to perform such judge's or employee's official duties;
- 936 [(15)] (16) A judge of the Superior Court for purposes of

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determining the appropriate disposition of a child convicted as delinquent or a child who is a member of a family with service needs;

- [(16)] (17) A judge of the Superior Court in a criminal prosecution for purposes of in camera inspection whenever (A) the court has ordered that the record be provided to the court; or (B) a party to the proceeding has issued a subpoena for the record;
- [(17)] (18) A judge of the Superior Court and all necessary parties in a family violence proceeding when such records concern family violence with respect to the child who is the subject of the proceeding or the parent of such child who is the subject of the proceeding;
- [(18)] (19) The Auditors of Public Accounts, or their representative, provided no information identifying the subject of the record is disclosed unless such information is essential to an audit conducted pursuant to section 2-90;
- [(19)] (20) A local or regional board of education, provided the records are limited to educational records created or obtained by the state or Connecticut Unified School District #2, established pursuant to section 17a-37;
- [(20)] (21) The superintendent of schools for any school district for the purpose of determining the suitability of a person to be employed by the local or regional board of education for such school district pursuant to subsection (a) of section 10-221d;
- 959 [(21)] (22) The Department of Motor Vehicles for the purpose of 960 criminal history records checks pursuant to subsection (e) of section 961 14-44, provided information disclosed pursuant to this subdivision 962 shall be limited to information included on the Department of 963 Children and Families child abuse and neglect registry established 964 pursuant to section 17a-101k, subject to the provisions of sections 17a-965 101g and 17a-101k concerning the nondisclosure of findings of 966 responsibility for abuse and neglect;
  - [(22)] (23) The Department of Mental Health and Addiction Services

for the purpose of treatment planning for young adults who have transitioned from the care of the Department of Children and Families;

- [(23)] (24) The superintendent of a public school district or the executive director or other head of a public or private institution for children providing care for children or a private school (A) pursuant to sections 17a-11, as amended this act, 17a-101b, 17a-101c, [and] 17a-101i, 17a-111b, as amended by this act, 46b-129, as amended by this act, and 46b-141, as amended by this act, or (B) when the Department of Children and Families places an individual employed by such institution or school on the child abuse and neglect registry pursuant to section 17a-101k;
- [(24)] (25) The Department of Social Services for the purpose of (A) determining the suitability of a person for payment from the Department of Social Services for providing child care; (B) promoting the health, safety and welfare of a child or youth receiving services from either department; or (C) investigating allegations of fraud provided no information identifying the subject of the record is disclosed unless such information is essential to any such investigation;
  - [(25)] (26) The Court Support Services Division of the Judicial Branch, to allow the division to determine the supervision and treatment needs of a child or youth, and provide appropriate supervision and treatment services to such child or youth, provided such disclosure shall be limited to information that identifies the child or youth, or a member of such child's or youth's immediate family, as being or having been (A) committed to the custody of the Commissioner of Children and Families as delinquent, (B) under the supervision of the Commissioner of Children and Families, or (C) enrolled in the voluntary services program operated by the Department of Children and Families;
  - [(26)] (27) The Court Support Services Division of the Judicial Branch for the purpose of sharing common case records to track recidivism of juvenile offenders; and

[(27)] (28) The birth-to-three program's referral intake office for the purpose of (A) determining eligibility of, (B) facilitating enrollment for, and (C) providing services to (i) substantiated victims of child abuse and neglect with suspected developmental delays, and (ii) newborns impacted by withdrawal symptoms resulting from prenatal drug exposure.

Sec. 17. Section 17a-6a of the general statutes is repealed and the following is substituted in lieu thereof (*Effective July 1, 2015*):

(a) The Commissioner of Children and Families shall (1) require each applicant for a position with the department to state in writing whether such person has ever been convicted of a crime or whether criminal charges are pending against such person at the time such person submits an application, and (2) require each applicant to submit to state and national criminal history records checks, in accordance with section 29-17a. The commissioner shall also check the state child abuse registry established pursuant to section 17a-101k for the name of such applicant.

(b) The Commissioner of Children and Families shall require each vendor or contractor of the department and each employee of such vendor or contractor who provides direct services to children or youths in the care and custody of the department or who has access to the department's records to submit to state and national criminal history records checks, in accordance with section 29-17a. The commissioner shall also check the state child abuse registry established pursuant to section 17a-101k for the name of such vendor or contractor and each employee of such vendor or contractor who has access to records or clients of the department.

This act shall take effect as follows and shall amend the following			
sections:			
Section 1	July 1, 2015	New section	
Sec. 2	July 1, 2015	17a-11(d)	
Sec. 3	July 1, 2015	17a-111b(c)	

Sec. 4	July 1, 2015	46b-129(k)
Sec. 5	July 1, 2015	46b-141
Sec. 6	July 1, 2015	17a-114
Sec. 7	July 1, 2015	17a-145
Sec. 8	July 1, 2015	17a-117
Sec. 9	July 1, 2015	17a-118(a)
Sec. 10	July 1, 2015	17a-120(b)
Sec. 11	July 1, 2015	17a-126
Sec. 12	July 1, 2015	17a-10b
Sec. 13	July 1, 2015	17a-114b
Sec. 14	July 1, 2015	New section
Sec. 15	July 1, 2015	17a-15(a)
Sec. 16	July 1, 2015	17a-28(g)
Sec. 17	July 1, 2015	17a-6a

#### Statement of Legislative Commissioners:

In Subsec. (c)(1) of Section 1, "service plan and safety plan" was changed to "service plan or safety plan" for consistency; in Subsec. (d)(6) of Section 2, "child" was changed to "youth" for accuracy and consistency; in Subsec. (k)(2)(D) of Section 4, "child or" was bracketed for accuracy and consistency; in Subsec. (k)(5) of Section 4, "child" was changed to "youth" for accuracy and consistency; in Subsec. (d) of Section 5, "child" was bracketed and "youth" was inserted for accuracy and consistency; in Subsecs. (e)(1) and (e)(2) of Section 5, "this subsection" was changed to "subsection (d) of this section" for accuracy, and in Subsec. (g)(24) of Section 16, a comma was added after 17a-101c and "and" was added before "46b-141" for clarity.

**KID** Joint Favorable Subst. -LCO

The following Fiscal Impact Statement and Bill Analysis are prepared for the benefit of the members of the General Assembly, solely for purposes of information, summarization and explanation and do not represent the intent of the General Assembly or either chamber thereof for any purpose. In general, fiscal impacts are based upon a variety of informational sources, including the analyst's professional knowledge. Whenever applicable, agency data is consulted as part of the analysis, however final products do not necessarily reflect an assessment from any specific department.

#### **OFA Fiscal Note**

State Impact: None

Municipal Impact: None

Explanation

The bill implements provisions of the federal Preventing Sex Trafficking and Strengthening Families Act and broadens guardianship opportunities for "fictive kin." It also broadens the requirements related to background checks for contractors as well as credit checks for certain children. These changes do not result in a fiscal impact, as expanded guardianship opportunities shift costs from foster care to adoption accounts, and the bill's other changes are already the current practice of the agency.

The Out Years

**State Impact:** None

**Municipal Impact:** None

#### OLR Bill Analysis HB 6899

AN ACT EXPANDING GUARDIANSHIP OPPORTUNITIES FOR CHILDREN AND IMPLEMENTING PROVISIONS OF THE FEDERAL PREVENTING SEX TRAFFICKING AND STRENGTHENING FAMILIES ACT.

#### **SUMMARY:**

This bill makes changes in several Department of Children and Families (DCF)-related statutes.

#### Principally, the bill:

- 1. permits caregivers to allow children with service or safety plans to participate in "normal childhood activities" (i.e., extracurricular, enrichment, and social activities, including overnight activities outside the caregiver's direct supervision for up to 72 hours) without prior department or court approval (§ 1);
- 2. limits permanency plan goals involving certain planned permanent living arrangements (such as placement in an independent living program) to children age 16 or 17 (i.e., youths), establishes certain requirements for these arrangements, and eliminates certain other goals (§§ 2-5);
- 3. defines "fictive kin caregivers," allows child placement with one of these individuals, makes such caregivers eligible for guardianship subsidies, and allows for the transfer of such subsidies from one caregiver to a successor caregiver (§§ 6 11);
- 4. requires foster care providers, relative and fictive kin caregivers, and child care facilities to use a "reasonable and prudent parent standard" (i.e., careful and sensible parental decisions that maintain a child's health, safety, and best interests) (§ 7);

5. broadens the (a) circumstances in which DCF must disclose records to specified parties without the subject's consent and (b) list of individuals who must submit to criminal history and child abuse registry checks (§§ 6, 16, & 17);

- 6. adds to the list of individuals the DCF commissioner must notify when (1) she removes a child from parental custody and extends the amount of time DCF has to provide the notice or (2) a child committed to DCF custody is missing or abducted (§§ 12 & 14); and
- 7. increases the number of children for whom DCF must request an annual credit report (§ 13).

The bill also makes several minor, technical, and conforming changes.

EFFECTIVE DATE: July 1, 2015

#### § 1 - NORMAL CHILDHOOD ACTIVITIES

The bill permits a caregiver to allow a child in his or her care under a DCF or court-ordered service or safety plan to participate in normal childhood activities without prior DCF or court approval. The activities must (1) comply with the service or safety plan and (2) be age or developmentally appropriate based on a reasonably prudent parent standard. The bill allows the DCF commissioner, upon the caregiver's written request, to approve such a child's participation in normal childhood activities that deviate from the service or safety plan.

A DCF representative, during home visits and meetings with parents, must document the child's (1) interest in and pursuit of normal childhood activities and (2) participation in such activities in the child's service and safety plans. The representative must also communicate to the caregiver the parents' opinions on the child's participation in normal childhood activities so that the caregiver may consider them when providing the child's care.

#### Definitions

For purposes of these provisions, the bill defines:

1. a "caregiver" as a (a) DCF-licensed foster care provider, (b) person approved by a licensed child-placing agency to provide foster care, (c) relative or fictive kin caregiver (see definition below), or (d) licensed child placing agency operator or official;

- 2. "reasonable and prudent parent standard" as careful and sensible parental decisions that maintain a child's health, safety, and best interests; and
- 3. "age appropriate or developmentally appropriate" as (a) activities or items generally accepted as suitable for children of the same age or maturity level or determined to be developmentally appropriate for a child based on the cognitive, emotional, physical, and behavioral capacities typical for his or her age or age group or (b) in the case of a specific child, activities or items that are suitable based on his or her cognitive, emotional, physical, and behavioral capabilities.

#### Liability

The bill makes the department, caregiver, child-placing agency, child care facility, or any other state-contracted private entity immune from liability for any injury a child sustains as the result of a caregiver allowing him or her to participate in normal childhood activities under these provisions, unless the injury was due to the person's or entity's gross, willful, or wanton negligence. This provision of the bill does not remove or limit existing liability protection.

#### Private Contractor Policies

The bill requires private entities that contract with DCF to place children in department custody to have policies consistent with the above provisions. Such policies are not consistent if they are incompatible with, contradictory to, or more restrictive than these provisions.

#### §§ 2-5 — PERMANENCY PLANS

#### Goals

The law requires DCF to establish and periodically revise permanency plans for children in its care or custody, which include abused and neglected children, delinquents, and children in its voluntary services program (i.e., children whose mental health needs could not otherwise be met).

Under current law, a child's permanency plan may include certain goals depending on the grounds for commitment. In general, these goals include parental or guardian reunification; guardianship transfer; long-term foster care with a licensed relative (or if the child is a delinquent, permanent placement with a relative); or termination of parental rights and adoption. If the court has documented compelling reason that these goals are not in the child's best interest, the goal may instead be another planned permanent living arrangement such as an independent living program or long-term foster care with an identified foster parent.

The bill eliminates (1) permanent placement with a relative from the list of allowable permanency plan goals for delinquents and (2) long-term foster care with a licensed relative as a goal for all other commitments (though DCF must still make efforts to place a child with a relative under other permanency plan provisions, as described below). It also limits the goal of another planned permanent living arrangement to youths (who are defined as age 16 or 17).

Under the bill, if a youth's permanency plan goal is another planned permanent living arrangement, it must document for the court the:

- 1. manner and frequency of its efforts to return the youth to his or her home or a secure placement with a fit and willing relative, legal guardian, or adoptive parent; and
- 2. steps it has taken to ensure the (a) youth's foster family home or child care institution is following a reasonable and prudent parent standard and (b) youth has regular opportunities to engage in age and developmentally appropriate activities.

For such youths, the court must:

1. ask about his or her desired permanency outcome;

- 2. make a judicial determination that, as of the hearing date, the other planned living arrangement is the best permanency plan for the youth; and
- 3. document the compelling reason why it is not in the youth's best interest to return home or be placed with a fit and willing relative, legal guardian, or adoptive parent.

The bill also requires the court to ask a child committed to the department for abuse or neglect about his or her desired permanency outcome at the child's permanency hearing, regardless of the permanency plan goal.

#### §§ 6 & 7 — FICTIVE KIN CAREGIVERS AND CHILD PLACEMENT

The bill renames "special study foster parents" as "fictive kin caregivers" and narrows the category of individuals who qualify as such. Under current law, a special study foster parent is a person age 21 or older not licensed by DCF to provide foster care. Under the bill, a fictive kin caregiver must additionally (1) be unrelated to a child by birth, adoption, or marriage; (2) have an emotionally significant relationship with the child similar to a family relationship; and (3) not be approved by DCF to provide foster care.

Currently, DCF may place a child in foster care with a person if (1) he or she is licensed by DCF or the Department of Developmental Services to provide such care or (2) his or her home is approved by a licensed child placing agency. The bill additionally allows DCF to place a child in foster care with a person who has received approval to provide foster care by a child-placing agency, which conforms to a current practice.

Currently, DCF may also place a child, if it's in his or her best interest, with (1) an unlicensed relative; (2) a nonrelative, if the child's

sibling who is related to the caregiver is also placed with the caregiver; or (3) a special study foster parent. The bill eliminates the last two placement options but allows placement with a fictive kin caregiver if it is in the child's best interest. The fictive kin caregiver is subject to the same home visitation, criminal background check, and licensure requirements already in law for such placements.

#### Reasonable and Prudent Parent Standard

The bill requires relative and fictive kin caregivers and licensed or approved foster care providers to use a reasonable and prudent parent standard on the child's behalf. Licensed child care facilities must designate an on-site staff member to apply the standard on a child's behalf.

#### §§ 8–11 — GUARDIANSHIP SUBSIDY Eligibility

The bill shortens the name of the Adoption Subsidy Review Board to the Subsidy Review Board and makes several conforming changes. It also eliminates the requirement that the board member representing a child-placing agency and his or her alternate be licensed.

The bill broadens eligibility for, and the beneficiaries of DCF's subsidized guardianship program. Currently, the program provides subsidies to licensed foster care relatives who have cared for a child for at least six months because the child's parent died or was otherwise unable to care for the child for reasons that make parental reunification and adoption not viable options in the foreseeable future.

The bill makes fictive kin caregivers and foster care providers approved by licensed child-placement agencies eligible for the subsidized guardianship program under the same circumstances.

#### Subsidy Transfers

Current law allows a guardianship subsidy to be transferred from one relative caregiver to another if the subsidy recipient dies or becomes severely disabled or ill. The bill additionally allows such

transfers to and from fictive kin guardians and foster care providers as well as relative caregivers (i.e., successor guardians). To be eligible for the subsidy transfer, the successor guardian must (1) be the child's court-appointed legal guardian, (2) be identified in the subsidy agreement, and (3) meet DCF's foster care safety requirements.

By law, the subsidy may continue until the child turns age (1) 18 or (2) 21, if he or she (a) attends a secondary school, technical school, or college full-time; (b) is in a state accredited job training programs, or (c) meets other federal law requirements. Under the bill, the subsidy may be provided to a successor, subject to annual review, through the child's 21st birthday if the:

- 1. transfer was finalized after September 30, 2013;
- 2. child was at least age 16 when the transfer was finalized;
- 3. child is (a) enrolled in a full-time approved secondary education program or an approved program leading to an equivalent credential, (b) enrolled full-time in a postsecondary or vocational institution, or (c) participating full time in a commissioner-approved program or activity designed to promote or remove barriers to employment.

The bill allows the commissioner, at her discretion, to waive the enrollment or participation requirements based on compelling circumstances. In order to receive the transferred subsidy, the guardian must, at the commissioner's annual review time, submit to her a sworn statement that the child is still meeting the education or participation requirement unless the requirement was waived.

The bill also requires the commissioner, at least 30 days before terminating or reducing a subsidy, to provide written notice to the subsidy recipient and a hearing before the Subsidy Review Board. The subsidy must continue unmodified during any appeal and until the board issues its decision.

#### § 16 — RECORDS DISCLOSURE

The bill expands the circumstances in which DCF must disclose records about a person to specified parties without the person's consent. Under the bill, DCF must disclose records without consent to any individual or entity to identify resources that will promote a child's or youth's court-approved permanency plan.

The bill also requires DCF to make such disclosures to the public school superintendent or head of a public or private child care institution or private school pursuant to the child's permanency plan.

#### §§ 6, 17 — CRIMINAL RECORDS CHECKS

By law, DCF must (1) require all applicants for employment with DCF or foster care licensure to submit to state and national criminal history records checks and (2) check the child abuse registry for the applicant's name. The bill broadens the entities that must submit to the criminal history and registry checks to include:

- 1. all vendors or contractors and their employees who (a) provide direct services to children in DCF custody or (b) have access to DCF records.
- 2. at the commissioner's discretion, anyone age 16 or older who is not living in the household but has regular unsupervised access to a child (i.e., periodic interaction to provide child care, medical or other services) in a licensed or approved applicant's home. (The bill also specifies that foster care applicants may be eligible if they are either licensed by DCF or approved by a DCF-licensed child care facility.)

The bill also requires the following individuals to submit to a state and national criminal history records check before a foster care license or approval may be renewed:

- 1. the person seeking a foster care license or approval renewal and anyone age 16 older living in the household and
- 2. at the commissioner's discretion, anyone age 16 or older who is

not living in the household of the person seeking foster care license or approval renewal but who has regular unsupervised access to a child in the home.

## § 12 — RELATIVE NOTIFICATION OF CHILD REMOVAL FROM PARENTAL CUSTODY

Currently, DCF must use its best efforts to notify the child's grandparents within 15 days of the child's removal from the home. The bill instead requires DCF to make a reasonable effort to provide notice within 30 days to the grandparents as well as to (1) each parent with legal custody of one or more of the child's siblings, and (2) any other adult related to the child by blood or marriage. "Sibling" includes a stepbrother, stepsister, half-brother, half-sister, anyone else who would be considered the child's sibling if not for parental rights termination or disruption, including the parent's death.

The commissioner must include in the notice a:

- 1. statement that the child has been removed from parental custody;
- 2. summary of the relative's rights under federal and state law to participate in the child's care and placement, including any options that may be deemed waived if the recipient fails to respond;
- 3. description of requirements to become licensed or approved as a foster family home and additional supports and services available for a child placed in the home; and
- 4. description of how the child's caregiver may subsequently enter into an agreement with DCF to receive foster care subsidies.

#### § 14 — REPORT OF MISSING OR ABDUCTED CHILD

The bill requires DCF to report any child committed to the department who is abducted or missing to the law enforcement authority with jurisdiction over the location where the child was abducted or reported missing. DCF must also report immediately, or

within 24 hours after the child is missing or abducted, to the FBI's National Crime Information Center and to the National Center for Missing and Exploited Children.

#### § 13 — CREDIT REPORTS

The bill increases the number of children who are in DCF custody and placed in foster care on whose behalf the commissioner must annually request a free credit report, from those age 16 and older to those age 14 and older. By law, DCF must review the reports for signs of identity theft, provide it to the child's attorney or guardian ad litem for review, assist a child in resolving any inaccuracies in the report, and report any evidence of identity theft to the chief state's attorney.

#### **BACKGROUND**

#### Preventing Sex Trafficking and Strengthening Families Act

The federal Preventing Sex Trafficking and Strengthening Families Act (P.L. 113-183) makes several changes to the requirements child foster care and adoption agencies must meet to receive certain federal funds. Among its provisions, the act requires such agencies to:

- 1. develop a reasonable and prudent parent standard for a foster child's participation in certain activities;
- 2. limit certain permanency plan goals to children age 16 or older;
- 3. allow children age 14 and older to participate in certain aspects of case planning; and
- 4. immediately report missing or abducted children to the FBI.

#### Related Bill

HB 1007, reported favorably by the Children's Committee, limits the permanency plan goal of another planned permanent living arrangement to youths.

#### COMMITTEE ACTION

Committee on Children

Joint Favorable

Yea 13 Nay 0 (03/05/2015)